

## Message Text

SECRET

PAGE 01 BONN 11815 271851Z  
ACTION SS-25

INFO OCT-01 ISO-00 SSO-00 /026 W  
-----056145 282003Z /75

R 271837Z JUN 78  
FM AMEMBASSY BONN  
TO SECSTATE WASHDC 9739  
INFO AMEMBASSY LONDON  
AMEMBASSY PARIS  
USMISSION USNATO

S E C R E T BONN 11815

EXDIS

NOFORN

E.O. 11652: GDS  
TAGS: PARM, SALT, GW, US  
SUBJECT: GRAY-AREA WEAPON SYSTEMS

BEGIN SUMMARY: FOREIGN OFFICE NATO AND SALT DEPARTMENT DIRECTORS DANNENBRING AND CITRON EACH RAISED ISSUE OF GRAY-AREA WEAPONS DURING JUNE 26 CONVERSATIONS WITH VISITING S/P MEMBER KAPLAN. ISSUE ALSO AROSE AT DEFENSE MINISTRY. KAPLAN NOTED FRG ARMS CONTROL COMMISSIONER RUTH'S CONSULTATIONS IN WASHINGTON AND STRESSED US DETERMINATION TO MAINTAIN ALLIED OPTIONS. BEYOND POSITIONS TO BE PRESENTED BY RUTH, GERMAN OFFICIALS VOLUNTEERED FOLLOWING ADDITIONAL BACKGROUND ON CURRENT FRG THINKING. REMARKS WERE MADE IN CONFIDENCE AND SOURCES SHOULD BE PROTECTED. END SUMMARY.

1. DANNENBRING AND CITRON SAID FRG PREFERRED IF POSSIBLE TO DEAL WITH SS-20 AND GRAY-AREA ISSUES THROUGH ARMS R CONTROL BUT THOUGHT THIS COULD BE DIFFICULT UNLESS WEST  
SECRET

SECRET

PAGE 02 BONN 11815 271851Z

FIRST DEPLOYED LONGER-RANGE STRIKE SYSTEMS AS "BARGAINING CHIPS." WHILE AWARE THAT MIRV "BARGAINING CHIPS" THEORY DID NOT WORK AFTER SALT ONE, THEY EXPECTED SOME COMBINATION OF ARMS CONTROL AND HARDWARE DEPLOYMENTS WOULD BE NECESSARY.

2. DANNENBRING AND CITRON RECOGNIZED THAT ACTUAL

DEPLOYMENT DECISIONS WOULD PRODUCE MASSIVE SOVIET CRITICISM. THEY ALSO ACKNOWLEDGED DIVERGENT ALLIED VIEWS ON ARMS CONTROL AFFECTING THEATER SYSTEMS.

3. ON ISSUE OF POSSIBLE ARMS CONTROL FORUM, DANNENBRING AND CITRON SAID THERE WAS WIDE RECOGNITION THAT GAS WOULD UNDULY COMPLICATE MBFR. A "THIRD TABLE" (I.E. TALT) NEGOTIATION ALSO HAD MANY PROBLEMS, INCLUDING DANGER OF DECOUPLING AND STRONG FRENCH OPPOSITION. BOTH THOUGHT IT BEST TO DEAL WITH GRAY-AREA ISSUE BILATERALLY BETWEEN US AND SOVIETS, IN SALT THREE. THEY STRESSED, HOWEVER, THAT SPECIAL ALLIED CONSULTATIONS PROCEDURES WOULD BE REQUIRED. CITRON REFERRED TO POSSIBLE "SALT SPC." DANNENBRING REFERRED TO ANALOGY WITH BERLIN QUADRIPARTITE NEGOTIATIONS, WHERE GERMANS WERE NOT PRESENT AT THE NEGOTIATING TABLE BUT "WERE NEARBY IN THE NEXT ROOM."

4. DANNENBRING AND CITRON SAID FRG HOPED TO MOVE IN GOOD TIME INTO MORE SUBSTANTIVE DISCUSSIONS OF GAS ISSUES, PARTLY TO PRECLUDE CONCERNED EUROPEANS FROM ADVOCATING IRRESPONSIBLE IDEAS. THEY ALSO RECOGNIZED, HOWEVER, THAT CONCLUSION OF SALT TWO AND SUBSEQUENT US RATIFICATION PROCESS WOULD PLACE SOME CONSTRAINTS ON THIS DIALOGUE. HE THOUGHT SCHMIDT WOULD RAISE GRAY-AREA AGAIN WITH PRESIDENT IN BONN.

SECRET

SECRET

PAGE 03 BONN 11815 271851Z

5. CITRON OFFERED CONCEPTUAL SUGGESTION THAT WE REFINE OUR TERMINOLOGY FOR STRATEGIC AND THEATER WEAPONS BY REFERRING TO "STRATEGIC WEAPONS WITH INTERCONTINENTAL RANGE" AND "STRATEGIC MIDDLE-RANGE WEAPONS CAPABLE OF REACHING ANY ALLIED STATE." HE WARNED FRG MAY HAVE BEEN RISKING DOCTRINAL DECOUPLING BY SPEAKING SO MUCH IN PUBLIC ABOUT THEATER BALANCES AND EURO-STRATEGIC WEAPONS.

6. IN CONVERSATION WITH BRIG. GENERAL TANDECKI, DEFENSE MINISTRY DEPUTY DIRECTOR OF POLITICAL-MILITARY STAFF, SAME POINTS WERE MADE. TANDECKI SAID HE EXPECTED EARLY MEETING OF FRG FEDERAL SECURITY COUNCIL TO SEEK CONCEPT FOR GRAY-AREA ISSUES. HE COMMENTED THAT CHANCELLOR AND DEFENSE MINISTER ARE CONCERNED OVER SS-20 BUT STRESSED THAT "CHANCELLOR IS NOT GRAY-AREA MAD." ALL SOURCES STRESSED IMPORTANCE OF DEVELOPING EFFECTIVE, COHERENT STRATEGY FOR DEALING WITH BOTH ARMS CONTROL AND DEFENSE ELEMENTS OF GRAY-AREA PROBLEM. STOESSEL

SECRET

NNN

## Message Attributes

**Automatic Decaptioning:** Z  
**Capture Date:** 01 jan 1994  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** SALT (ARMS CONTROL), ARMS CONTROL MEETINGS, MEETING REPORTS  
**Control Number:** n/a  
**Copy:** SINGLE  
**Draft Date:** 27 jun 1978  
**Decaption Date:** 20 Mar 2014  
**Decaption Note:** 25 YEAR REVIEW  
**Disposition Action:** RELEASED  
**Disposition Approved on Date:**  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 20 Mar 2014  
**Disposition Event:**  
**Disposition History:** n/a  
**Disposition Reason:**  
**Disposition Remarks:**  
**Document Number:** 1978BONN11815  
**Document Source:** CORE  
**Document Unique ID:** 00  
**Drafter:** n/a  
**Enclosure:** n/a  
**Executive Order:** GS  
**Errors:** N/A  
**Expiration:**  
**Film Number:** D780268-0017  
**Format:** TEL  
**From:** BONN  
**Handling Restrictions:**  
**Image Path:**  
**ISecure:** 1  
**Legacy Key:** link1978/newtext/t19780618/aaaaaouk.tel  
**Line Count:** 115  
**Litigation Code IDs:**  
**Litigation Codes:**  
**Litigation History:**  
**Locator:** TEXT ON-LINE, ON MICROFILM  
**Message ID:** 042e667f-c288-dd11-92da-001cc4696bcc  
**Office:** ACTION SS  
**Original Classification:** SECRET  
**Original Handling Restrictions:** EXDIS, NOFORN  
**Original Previous Classification:** n/a  
**Original Previous Handling Restrictions:** n/a  
**Page Count:** 3  
**Previous Channel Indicators:** n/a  
**Previous Classification:** SECRET  
**Previous Handling Restrictions:** EXDIS, NOFORN  
**Reference:** n/a  
**Retention:** 0  
**Review Action:** RELEASED, APPROVED  
**Review Content Flags:**  
**Review Date:** 07 jun 2005  
**Review Event:**  
**Review Exemptions:** n/a  
**Review Media Identifier:**  
**Review Release Date:** n/a  
**Review Release Event:** n/a  
**Review Transfer Date:**  
**Review Withdrawn Fields:** n/a  
**SAS ID:** 2199631  
**Secure:** OPEN  
**Status:** NATIVE  
**Subject:** GRAY-AREA WEAPON SYSTEMS BEGIN SUMMARY: FOREIGN OFFICE NATO AND SALT DEPARTMENT DIRECTORS DANNENBRING AND CITRON EACH RAISED ISSUE  
**TAGS:** PARM, GE, US  
**To:** STATE  
**Type:** TE  
**vdkgvwkey:** odbc://SAS/SAS.dbo.SAS\_Docs/042e667f-c288-dd11-92da-001cc4696bcc  
**Review Markings:**  
Sheryl P. Walter  
Declassified/Released  
US Department of State  
EO Systematic Review  
20 Mar 2014  
**Markings:** Sheryl P. Walter Declassified/Released US Department of State EO Systematic Review 20 Mar 2014